

Message Text

SECRET

PAGE 01 STATE 183116

45

ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY L/ARA:DAGANTZ:NG

9/13/73 EXT 20734

APPROVED BY D :MR. RUSH

L:MFELDMAN

ARA/BC:JEKARKASHIAN

ARA:HSHLAUDEMAN

ARA:JKUBISCH

S/S- MR. GAMMON

----- 096003

O 141741Z SEP 73

FM SECSTATE WASHDC

TO AMEMBASSY SANTIAGO IMMEDIATE

S E C R E T STATE 183116

EXDIS

E.O. 11652: GDS

TAGS: CI, PFOR

SUBJECT: RELATIONS WITH NEW CHILEAN GOVERNMENT

REF: A) SANTIAGO 4173; B) STATE 222317 DATED DEC 8, 1973

1. THE PURPOSE OF THIS CABLE IS TO PROVIDE FURTHER GUIDANCE TO EMBASSY IN DEALING WITH CHILEAN AUTHORITIES PENDING DECISIONS ON CONTINUATION OF DIPLOMATIC RELATIONS, AND BACKGROUND INFORMATION ON HOW THESE QUESTIONS HAVE BEEN DEALT WITH BY USG IN RECENT PAST. NATURE, TIMING AND TEXT OF ANY USG RESPONSE TO NOTE CONTAINED REF A WILL BE COVERED SEPTEL.

2. DURING NEXT FEW DAYS, EMBASSY SHOULD ATTEMPT TO MAINTAIN ROUTINE WORKING CONTACTS AND HOLD OPEN LINES OF COMMUNICATION TO GOVERNMENT OFFICES WHICH ARE STILL FUNCTIONING. AS APPROPRIATE, YOU SHOULD ALSO SEEK TO ESTABLISH INFORMAL CONTACTS WITH NEW AUTHORITIES. HOWEVER,
SECRET

SECRET

PAGE 02 STATE 183116

FORMAL ACTS WHICH MIGHT BE CONSTRUED AS RESPONSE TO

CHILEAN NOTE REF A, OR OTHER ACT CONSTITUTING RECOGNITION SHOULD BE AVOIDED.

3. YOU SHOULD ALSO AVOID GIVING IMPRESSION IN THESE CONTACTS THAT RECOGNITION WILL BE TREATED BY USG AS A MAJOR QUESTION THAT WE SHALL FORMALLY OR DRAMATICALLY DECIDE AND ANNOUNCE. WORD "RECOGNITION" OR TALK ABOUT SUSPENSION OF

RELATIONS ARE TO BE AVOIDED. (RESPONSE TO PUBLIC QUERIES SHOULD BE TO REFRAIN FROM ANY COMMENT.)

4. FYI: THE BASIC THRUST OF OUR APPROACH IS TO PLAY ANY QUESTION ABOUT RECOGNITION IN AS LOW A KEY AS POSSIBLE WITH A VIEW TO AVOIDANCE OF SEEMING TO APPROVE OR DISAPPROVE THE NEW GOVERNMENT. THIS IS IN ACCORDANCE WITH DEPARTMENT PRACTICE FOR THE PAST SEVERAL YEARS, AND WITH S. RES. 205 (1969) "THAT IT IS THE SENSE OF THE SENATE THAT WHEN THE UNITED STATES RECOGNIZES A FOREIGN GOVERNMENT AND EXCHANGES DIPLOMATIC REPRESENTATIVES WITH IT, THIS DOES NOT IMPLY THAT THE UNITED STATES NECESSARILY APPROVES OF THE FORM, IDEOLOGY, OR POLICY OF THAT GOVERNMENT." IN BRIEF, THE DEPARTMENT'S POLICY IS TO MINIMIZE TO THE GREATEST EXTENT POSSIBLE RECOGNITION QUESTIONS, CONCENTRATING INSTEAD ON QUESTION OF WHETHER DIPLOMATIC RELATIONS CONTINUE. UNCERTAINTIES GENERATED BY THE TRADITIONAL RECOGNITION POLICY, WHICH MANY EQUATED WITH APPROVAL, HAVE NOT SERVED UNITED STATES INTERESTS WELL. THEREFORE, ALTHOUGH WE HAVE NOT YET FORMALLY MOVED TO FRENCH AND MEXICAN PRACTICE ("ESTRADA" DOCTRINE) OF RECOGNIZING STATES RATHER THAN GOVERNMENTS, WE ATTEMPT TO AVOID DIRECT ADDRESS TO THE QUESTION OF RECOGNITION WHEREVER POSSIBLE. GENERALLY, ONCE THE SITUATION HAS CLARIFIED, THE NEW REGIME IS FIRMLY ESTABLISHED, AND OTHER GOVERNMENTS HAVE BEGUN TO RECOGNIZE OR FORMALLY TO CONTINUE DIPLOMATIC RELATIONS, WE FIND AN APPROPRIATE OPPORTUNITY TO ADVISE THE NEW GOVERNMENT OF OUR INTENTION TO MAINTAIN DIPLOMATIC RELATIONS. RECOGNITION IS NOT REPEAT NOT MENTIONED BUT MAY BE IMPLIED. (WE ALSO AVOID TALK OF SUSPENSION OF RELATIONS.) IN SEVERAL RECENT CASES, HOWEVER, WHERE THERE HAVE BEEN ELEMENTS OF CONTI-

SECRET

SECRET

PAGE 03 STATE 183116

NUITY IN THE SITUATION, INCLUDING RECENT ABROGATION OF MONARCHY IN GREECE AND COUP IN HONDURAS, THE DEPARTMENT HAS TAKEN THE POSITION THAT NO QUESTION OF RECOGNITION ARISES AND RELATIONS SIMPLY HAVE CONTINUED.

5. WHERE NO ELEMENTS OF CONTINUITY ARE APPARENT, AS IN CASE OF AFGHANISTAN IN JULY, IT IS DIFFICULT TO CONTEND IN PUBLIC THAT THE QUESTION OF RECOGNITION DOES NOT ARISE.

AT THAT TIME WE WERE PREPARED TO SAY UPON QUESTIONING THAT
WE WERE CONTINUING RELATIONS WITH AFGHANISTAN THAT
WHEN WE CONTINUE RELATIONS IT IS NOT NECESSARY TO ADDRESS
THE QUESTION OF RECOGNITION, AND IT IS NOT OUR PRACTICE
TO DO SO. CHILEAN SITUATION IS IN SOME RESPECTS SIMILAR
TO THAT OF AFGHANISTAN, BUT NO DECISION HAS YET BEEN MADE
AS TO HOW WE WILL CHARACTERIZE CONTINUATION OF RELATIONS
IF DECISION IS MADE TO DO SO. RUSH

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, FOREIGN POLICY POSITION, BRIEFING MATERIALS
Control Number: n/a
Copy: SINGLE
Draft Date: 14 SEP 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: collinp0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE183116
Document Source: CORE
Document Unique ID: 00
Drafter: DAGANTZ:NG
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: P750014-0797
From: SS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730932/aaaaaxlj.tel
Line Count: 123
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 73 SANTIAGO 4173, 73 STATE 222317
Review Action: RELEASED, APPROVED
Review Authority: collinp0
Review Comment: n/a
Review Content Flags:
Review Date: 17 JAN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <17-Jan-2002 by boyleja>; APPROVED <28 FEB 2002 by collinp0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: RELATIONS WITH NEW CHILEAN GOVERNMENT
TAGS: PFOR, CI
To: SANTIAGO
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005